## UNIVERSITI TEKNOLOGI MARA

# THE PAROLE SUPERVISION DUTIES AND THE IMPEDIMENTS UNDER THE PRISON LEGISLATION IN MALAYSIA AND NEW SOUTH WALES, AUSTRALIA

### RAFIZAH BINTI ABU HASSAN

Thesis submitted in fulfilment of the requirements for the degree of **Doctor of Philosophy** 

**Faculty of Law** 

**April 2018** 

### **AUTHOR'S DECLARATION**

I declare that the work in this thesis was carried out in accordance with the regulations of Universiti Teknologi MARA. It is original and is the results of my own work, unless otherwise indicated or acknowledged as referenced work. This thesis has not been submitted to any other academic institution or non-academic institution for any degree or qualification.

I, hereby, acknowledge that I have been supplied with the Academic Rules and Regulations for Post Graduate, Universiti Teknologi MARA, regulating the conduct of my study and research.

Name of Student Rafizah binti Abu Hassan

Student I.D. No. 2009289426

Programme Doctor of Philosophy -LW991

Faculty Law

Thesis Title The Parole Supervision Duties and the Impediments under

the Prison Legislation in Malaysia and New South Wales,

Australia

Signature of Student

Date April 2018

### **ABSTRACT**

The parole system is responsible for rehabilitating prisoners and assisting them in their reintegration into the society successfully. Such a system aims at protecting public safety and reducing recidivism amongst the prisoners released on parole. Parole supervision involves the rehabilitation and surveillance duties of the parole officers. They must be able to balance these two competing duties in order to ensure the successful reintegration of the prisoners into the society, to prevent recidivism amongst them and to ensure community's safety. However, this dual role has not been adequately addressed by the current law under the Prison Act 1995. Therefore, the inadequacy of the Prison Act 1995 in providing the parole officers duties has led to the emergence of various challenges and impediments including legal, operational and technical concerns in performing their dual roles. Guided by this thesis, this study aims at examining the duties and impediments faced by the parole officers ifi their supervisory roles in Malaysia and the New South Wales, Australia with a view in eliciting lessons to be learned. Further, this research seeks to propose the strengthening of the existing law in assisting the parole officers. Finally, at the theoretical level, this research analysed how the Foucault disciplinary theory, the rehabilitation theory and the Klockars theory could benefit the parole officers in their parole supervision. This paper adopts a qualitative method, in which the primary data is obtained from five case studies of regional prisons which had established the parole system. Such data is triangulated with those from the Parole Board. The secondary data is obtained from the library-based approach. The evidence of this research is reported in Chapter Five. The legal analysis of the parole supervision in both jurisdictions is presented in Chapters Three and Four respectively. The findings suggest the absence of explicit provisions under the Prison Act 1995 in relation to the parole officers'-rehabilitation and surveillance duties. This results with the parole officers being dominant in their surveillance duties although they were aware of their responsibilities in the rehabilitation of the prisoners. This study hopes to contribute in setting forward the recommendations to improve the Prison Act 1995 in empowering the parole officers with explicit parole supervision duties apart from contributing to the literature and enhance the legal knowledge of the parole system.

### **ACKNOWLEDGMENT**

First and foremost, I am thankful to Allah, the Almighty, that I am able to complete my thesis. I would like to express my gratitude to both sponsors, The University of MARA (UiTM) and the Ministry of Higher Education of Malaysia for granting me the scholarship to undertake this research.

Above all, I would like to express my sincere gratitude to my supervisors Assoc. Prof. Dr Zaiton Hamin and Dr. Mohd Bahrin Othman for their support to make this thesis possible. Dr Zaiton's thoughtful guidance, encouragement, relentless support, constructive ideas and knowledge helped me in all the time of research and writing of this thesis. I could not have imagined having a better supervisor and mentor for my Ph.D study. Also, I am grateful to the Malaysian Prison Department, the Parole and Community Services Division and all the respondents who have kindly share their time and knowledge information in making this journey possible.

I am eternally grateful to the prayers and support from my beloved parents, Abu Hassan Mohd Sham and Siti Aminah Hj Yusof, my in-laws, the late Yang Amri Kamaruddin and Embon Zainal Abidin and my late ibu,-Hajjah Hasnah Hassan. Also, I am grateful to the unconditional love and tolerant from my beloved husband, Alfian Yang Amri and my children, Fathan, Lutfi and Zahir. Special thanks to my siblings, De, Akmal, Am, Ayol, Intan and Tuty for their constant encouragement and support. My heartfelt appreciation goes to all my friends that have constantly support me and all my Ph.D colleagues that have been with me throughout this journey. My sincere gratitude also extends to Dr. Sheila and the members of the Faculty of Law, UiTM for their support. I also wish to extend a special mention torrty friends Tini, Mimi, Ani, Su, Riz and my extended family member, the Bonda Bonding and FMMG for always being there with me during my ups and downs of this research journey. A special mention goes to my fellow postgraduate brothers and sisters for their continuous support and company throughout this journey. Last but not the least, my students for supporting me in any way they could throughout writing this thesis.

# TABLE OF CONTENTS

						Page
CONFIRMATION BY PANEL OF EXAMINERS						ii
AUTHOR'S DECLARATION						iii
ABSTRACT						iv
ACKNOWLEDGEMENT						v
TABLE OF CONTENTS LIST OF TABLES						vi xv
LIST OF ABBREVIATIONS						xvii
LIST OF CASES						xviii
СНА	PTER ONE: 1	INTROI	OUCTION '	TO THE RESEA	RCH	1
1.1	Introduction					1
1.2	Background		of	the	Study	1
	1.2.1 The Parole System in Malaysia					3
	1.2.2 The Parole System in New South Wales, Australia					5
	1.2.3 Problem Statement					8
	1.2.4 Thesis	S	of	the	Research	10
1.3	Research Que	estions				10
1.4	Research Objectives					11
1.5	Scope		of	the	Study	12
1.6	Research Methodology					13
1.7	Limitations		of	the	Study	14
1.8	Significance		of	the	Research	16
1.9	Outline	of	the	Research	Structure	16
1.10	Conclusion					19