### UNIVERSITI TEKNOLOGI MARA

# LEGAL IMPLICATIONS OF LAND FRAUD ON SECURITY OF TENURE UNDER THE CONVEYANCING LAW AND PRACTICES IN WEST MALAYSIA

#### NORAZIAH BINTI ABU BAKAR

Thesis submitted in fulfilment of the requirements for the degree of **Doctor of Philosophy** (Law)

Faculty of Law

September 2019

#### **AUTHOR'S DECLARATION**

I declare that the work of this thesis was carried out in accordance with the regulations of Universiti Teknologi MARA. It is original and is the result of my own work, unless otherwise indicated or acknowledged as referenced work. This dissertation has not been submitted to any other academic institution or non-academic institution for any other degree or qualification.

I, hereby, acknowledge that I have been supplied with the Academic Rules and Regulations for Post Graduate, Universiti Teknologi MARA, regulating the conduct of my study and research.

Name of Student

: Noraziah binti Abu Bakar

Student I.D. No.

: 2010683568

Programme

: Doctor of Philosophy in Law - LW991

Faculty

: Law

Thesis Title

: Legal Implications of Land Fraud on Security of Tenure

under the Conveyancing Law and Practices in West

Malaysia

Signature of Student

: September 2019

Date

#### **ABSTRACT**

This research attempts to study how fraud affects the security of tenure in land transactions, in particular, the transfer of land and the creation of charge in favour of financial institutions. Other than the National Land Code 1965 (NLC), there is no specific statute that regulates the conveyancing practices in West Malaysia. Furthermore, the NLC merely deals with the procedural aspects of the conveyancing work. The conveyancing process begins with the preparation of documents, execution and attestation of documents, stamping of documents and finally, the presentation of documents at the relevant land office for registration. This thesis reveals that the existing conveyancing law and practices are not sufficient in providing the legal mechanisms to address the risk of fraud in land transactions. Such inadequacies have implications on the violation of security of tenure in conveyancing practices. This problem is the central argument of the thesis, which revolves around the inadequacies of the law and the impact on the security of tenure in the conveyancing system, since fraudulent land transactions deprive the registered owners and interest holders of valid titles or interests in land. The research employs a combination of a doctrinal and an empirical study. In the doctrinal analysis, the research analyses the primary and secondary data that include the NLC and case law, in order to examine the current legal framework in West Malaysia. This research uses the legal frameworks in New Zealand and Australia as benchmarks. In order to investigate the implications of land fraud on conveyancing practices, an empirical study is conducted which evidenced the inadequacies of the law in addressing the risk of fraud. The research finds that, despite the awareness of the risk of fraud in land cases, legal measures to reduce land fraud are still lacking. The study also reveals the existence of attempts to curb land fraud by implementing various administrative measures, but such initiatives are purely administrative in nature. Therefore, the thesis suggests several legal measures to be incorporated into the NLC in order to address the issue of land fraud, including introducing a verification regime in respect of the parties and documents, and imposing an immediate notification to the proprietors of any land transactions registered on the Register Document of Titles. As an interim measure against any attempt of land fraud, a special form of private caveat should be made available under the NLC to enable proprietors to protect land against any fraudulent activities. A compensation fund is an important aspect of the Torrens System, however, it was not inserted in the NLC during its introduction. Thus, as suggested by contemporary literature, it is pertinent to incorporate a compensation fund provision in the NLC in order to compensate for any loss arising from fraudulent land transactions. Alternatively, this thesis suggests that an insurance scheme be implemented and inserted into the NLC to ensure an immediate and effective compensation in the event of land fraud. This research is significant in assisting the policy makers in strengthening the conveyancing law and practices in order to reduce the risk of fraud. It also contributes to the body of knowledge and literature on conveyancing law and practices in West Malaysia.

#### **ACKNOWLEDGEMENT**

Alhamdulillah, I am truly relieved and thankful to Allah SWT for granting me the perseverance, strength and guidance in completing this thesis. Despite being the longest journey of wisdom, His blessings have made it possible for me to accomplish the task. Firstly, I would like to convey my heartfelt gratitude to my beloved husband, Mohammad Saifful Sulaiman, who has been by my side with his gentle and tender love, through thick and thin, for supporting me spiritually throughout the writing of this thesis and my life in general. Praise be to Almighty Allah for blessing me with a lovely daughter, Aishah Saifful and a gorgeous son, Adli Saifful who have undoubtedly been showering me with love, inspiration, motivation, joy and laughter. A note of appreciation goes to my sister, Norsham Abu Bakar, who has been assisting me with the family chores that allowed me more time on my thesis.

A very special gratitude goes to my main supervisor Dr Hartini Saripan who has given me the encouragement, support, guidance, constructive criticisms and tremendous support throughout my PhD journey that made it possible to write and complete my thesis. Not forgetting my co-supervisor, Dr Azlinor Sufian who has taught me in many ways to embark into a systematic research and ensure that the task is completed perfectly. My heartfelt gratitude also goes to my co-supervisor, Puan Nashrah Abdul Hamid, an expert on conveyancing law and practices, who provides me with indispensible support and access to insightful information relating to conveyancing practices in West Malaysia.

Special mention is accorded to my colleagues Puan Rohani Sahak, Cik Norliza Abdul Hamid, Dr Hariati Mansor, Dr Sharifah Saeedah Syed Mohamed. Cik Mazlifah Mansoor, Puan Rozlinda Abdullah and Puan Nurasmah Yahaya, who have been a source of encouragement and motivation in the completion my thesis. A special note of appreciation to Puan Zaharah Elias and Puan Saripah Mannan, who have given invaluable support in ensuring the thesis is perfected. My appreciation also goes to the Dean of Law Faculty, Dr Hartini Saripan and all the academic and non-academic staff of the Law Faculty for their unfailing support and assistance throughout my PhD research. Finally, my utmost gratitude goes to Universiti Teknologi MARA for giving me leave to take up this study and everyone who has assisted me directly and indirectly in the course of the research.

## TABLE OF CONTENTS

|  |                              | Page   |      |  |     |
|--|------------------------------|--|------|--|-----|
| CONFIRMATION BY PANEL OF EXAMINERS   |                              | ii   |      |  |     |
| AUTHOR'S DECLARATION   |                              | iii  |      |  |     |
| ABSTRACT ACKNOWLEDGEMENT TABLE OF CONTENTS LIST OF TABLES LIST OF FIGURES LIST OF ABBREVIATIONS LIST OF CASES LIST OF STATUTES |                              | iv<br>V<br>Vi<br>Xi<br>Xii<br>Xiii<br>Xiv<br>Xvi |      |  |     |
|  |                              |  | LIST | OF STATULES                            | XVI |
|  |                              |  |      |  |     |
|  |                              |  | СНА  | PTER ONE: INTRODUCTION TO THE RESEARCH | 1   |
|  |                              |  | 1.1  | Introduction                           | 1   |
|  |                              |  | 1.2  | Background of the Research             | 1   |
|  |                              |  | 1.3  | Problem Statements                     | 9   |
| 1.4  | Research Questions           | 11   |      |  |     |
| 1.5  | Research Objectives          | 11   |      |  |     |
| 1.6  | Research Methodology         | 11   |      |  |     |
| 1.7  | Scope of the Research        | 15   |      |  |     |
| 1.8  | Limitations of the Research  | 17   |      |  |     |
| 1.9  | Significance of the Research | 17   |      |  |     |
| 1.10   | Literature Review            | 18   |      |  |     |
| 1.11   | Chapter Outlines             | 32   |      |  |     |
|  | 1.11.1 Chapter 1             | 32   |      |  |     |
|  | 1.11.2 Chapter 2             | 33   |      |  |     |
|  | 1.11.3 Chapter 3             | 33   |      |  |     |
|  | 1.11.4 Chapter 4             | 33   |      |  |     |
|  | 1.11.5 Chapter 5             | 34   |      |  |     |
|  | 1.11.6 Chapter 6             | 34   |      |  |     |
|  | 1.11.7 Chapter 7             | 35   |      |  |     |