CRITICAL ANALYSIS OF THE INADEQUACIES OF THE PEACEFUL ASSEMBLY ACT

2012

By

Nur Shazlin bt Muhamad Asri (2011150521)

Ain Najwa bt Mohd Malian (2011153603)

Terence Aaron Anthony (2011941117)

Nurul Atikah bt Mohd Haris (2011132485)

Submitted in Partial Fulfillment of the Requirement for the Bachelor in Legal Studies
(Hons)

Universiti Teknologi MARA

June 2014

The students confirm that the work submitted is their own and that appropriate credit has been given where reference has been made to the work of others.

ABSTRACT

This paper studies the inadequacy of the newly implemented PAA which allows the Malaysian citizen to have the assembly on certain matter that arises. To extract the relevant information, semi-structured interviews were conducted with police officer, the lecturers and people in judiciary field to supplement the library-based information which were mostly on article of another country that we compared mainly being United Kingdom and Australia who had the same law implemented. Factors that we considered are like how the law will assist the society, the inadequacy of the law in governing the maturity of the citizens, and improvement that should be taken from time to time. Our study also signify that although it is too soon to study whether this newly legislated law will be able to facilitates our citizens needed, worldwide statistics have proven this fact. Finally, our findings indicate that although the government bodies are certain that enough research has been done before implementing the law, there are still lacuna in dealing with the society and their own hidden agendas and that's why this law should be more complete and critical. Lastly, the end-result will largely depend on public's acceptance and the authority to enforce the law justly.

TABLE OF CONTENTS

Acknowledgement	2
Abstract	3
Contents	4
1.0 Introduction	6
1.1 Research Title	6
1.2 Background	6
1.3 Research Questions	8
1.4 Research Objectives	8
1.5 Methodology	8
1.6 Scope of The Research	10
1.7 Limitations of the Research	11
1.8 Significance of the Study	12
2.0 Insight into Assembly Laws	14
2.1 Introduction to Freedom of Assembly in Malaysia	14
2.2 Previous Laws Governing Assembly (Section 27 of the Police Act)	18
2.3 Purpose of Restriction on Assembly Laws	19
2.4 Assembly of the Bill in Parliament	21
2.5 Resistance to the Bill and Existing Alternatives	23
2.6 Factors Influencing the Creation of the Bill & Assembly Laws in General	25
2.6.1 Historical Precedence on Assembly & Civil Disobedience	26
2.6.2 Policy Shift in Administration	28
3.0 Legal Study on the PAA	30
3.1 Introduction 30	
3.2 Brief Summary on the PAA	31

3.3 Application Process for Assembly Permits	32
3.4 Position on Assembly Laws in the United Kingdom & Wales (According	to the
Public Order Act 1986)	32
3.5 Position on Assembly Laws in Queensland, Australia (According to Que	ensland's
Peaceful Assembly Act 1992)	36
3.6 Attitudes towards Freedom of Assembly on an International Level	39
3.7 Conclusion	40
4.0 Findings of Research on the PAA	41
4.1 Introduction	41
4.2 Respondent Details	41
4.3 General Overview of the Peaceful Assembly Act	42
4.4 Advantages of the PAA	45
4.5 Disadvantage of the Peaceful Assembly Act Concerning Freedom to Ass	embly 47
4.6 Comparison to Existing Alternatives	49
4.6.1 Foreign Approach to Governing Assembly	49
4.7 Conclusion	50
5.0 Conclusions & Recommendations	51
5.1 Introduction	51
5.2 Standards on Freedom of Assembly Internationally	51
5.3 Challenges on Amending The Act	53
5.4 Recommendations & Benefits of Adaptation	55
5.5 Conclusion	60
Bibliography	61
Appendices	65

CHAPTER ONE: INTRODUCTION

1.0 Introduction

This chapter concerns about the proposal of this research. It touches on the research title,

background, research question, research objectives, methodology, scope of the research,

limitations of the research, significance of the study and provisional plan of the research

1.1 Research Title

Critical Analysis of the Inadequacies of the Peaceful Assembly Act 2012 (PAA)

1.2 Background

The purpose of this research is to give the readers an insight of Peaceful Assembly Act (PAA) in

terms of its adequacy and inadequacies. Through this research, readers will understand how this

act plans to govern street protest, demonstrations and peaceful assemblies. This will be done

through comparisons made to other similar laws on an international stage. The acts that will be

referred specifically will be the Peaceful Assembly Act 1992, Queensland and the Public Order

Act 1986. The goal of this act would be to create a balance between a citizen's rights to organize

and participate in assemblies peaceably and without arms and restrictions deemed necessary and

in the interest of public order and security.¹

The PAA is the law which regulates public protests in Malaysia. The PAA replace Section 27 of

the Police Act, which means police permits for mass assemblies will no longer be required. The

Act was drafted four months after the Bersih 2.0 rally and two months after the government

announced its intention to amend the Police Act. It was tabled in Parliament on 22 November

2011, passed by the lower house on 29 November, and approved by the Senate on 20 December.

2

¹ The Borneo Post, (23 November 2011), Peaceful Assembly Bill Tabled For The First Reading, Retrieved from:

http://www.theborneopost.com/2011/11/23/peaceful-assembly-bill-2011-tabled-for-first-reading/

² Loh, Loon Fong (29 November 2011). <u>"Peaceful Assembly Bill passed"</u>. <u>Retrieved</u> from:

http://www.thestar.com.my/story.aspx?file=%2f2011%2f11%2f29%2fnation%2f20111129164017&sec=nation

6